

TITLE 17  
MARIJUANA CONTROL ORDINANCE  
TABLE OF CONTENTS

CHAPTER 1 - GENERAL PROVISIONS _____	5
Section 17-1-1. Short Title _____	5
Section 17-1-2. Findings and Purpose _____	5
Section 17-1-3. Control of Cannabis _____	9
Section 17-1-4. Sovereign Immunity _____	9
Section 17-1-5. Definitions _____	9
CHAPTER 2 - PROHIBITED ACTS AND AFFIRMATIVE DEFENSES _____	12
Section 17-2-1. Exemption from Prosecution for Certain Acts _____	12
Section 17-2-2. No Exemption from Prosecution for Certain Acts _____	13
Section 17-2-3. Minors _____	13
Section 17-2-4. Dispensaries and agents not subject to prosecution, search, seizure, penalty, or discipline for certain conduct _____	13
Section 17-2-5. Cultivation facilities and agents not subject to prosecution, search, seizure, penalty, or discipline for certain conduct. _____	14
Section 17-2-6. Cannabis product manufacturing facilities and agents not subject to prosecution, search, seizure, for certain conduct _____	14
Section 17-2-7 Testing facilities and agents not subject to prosecution, search, seizure, for certain conduct. _____	15
Section 17-2-8 Seizure or forfeiture of cannabis or related property. _____	15
Section 17-2-9 Searches and Inspection, Cannabis Control Commission Authorization Required _____	16

Section 17-2-10. Deleterious Outcomes _____	16
CHAPTER 3 – LICENSING _____	16
Section 17-3-1. Cannabis Businesses; Operating Fee. _____	16
Section 17-3-2. Licensure Requirement. _____	16
Section 17-3-3. Term, Renewals and Fees _____	17
Section 17-3-4. Eligibility Determination _____	18
Section 17-3-5. Grounds for Denial of Marijuana Employee License _____	18
Section 17-3-6. Reconsideration of Denial _____	18
Section 17-3-7. License Suspension _____	19
Section 17-3-8. Reinstatement _____	19
CHAPTER 4 – CULTIVATING MARIJUANA _____	20
Section 17-4-1. Cultivation Facility Operating Procedures _____	20
Section 17-4-2. On-site Consumption _____	20
Section 17-4-3. Quality Assurance; Adulteration Prohibited _____	21
Section 17-4-4. Research and Development _____	21
Section 17-4-5. Precautions and Specific Requirements _____	21
CHAPTER 5 - PROCESSING MARIJUANA _____	23
Section 17-5-1. Processing Facility Operating Procedures _____	23
Section 17-5-2. Food Safety Course _____	23
Section 17-5-3. Quality Assurance _____	24
Section 17-5-4. Precautions and Specific Requirements _____	24
Section 17-5-5. Cannabis Concentrates _____	26

CHAPTER 6 – DISTRIBUTING MARIJUANA _____	28
Section 17-6-1. Distribution Facility Operating Procedures _____	28
Section 17-6-2. Access _____	28
Section 17-6-3. Duties of distribution facility _____	29
Section 17-6-4. Precautions and Specific Requirements _____	29
Section 17-6-5. Packaging _____	30
Section 17-6-6. Electronic Verification System _____	31
Section 17-6-7. Public Consumption Authorized _____	31
CHAPTER 7 – TRANSPORTATION OF MARIJUANA _____	32
Section 17-7-1. Transportation _____	32
Section 17-7-2. Shipping Containers _____	32
Section 17-7-3. Transportation Security Program _____	32
Section 17-7-4. Transportation outside the reservation _____	32
CHAPTER 8 – SECURITY, SITE MANAGEMENT AND INVENTORY CONTROL ____	33
Section 17-8-1. Security and Site Management _____	33
Section 17-8-2. Disturbances of the Peace _____	33
Section 17-8-3. Inventory Control System _____	33
Section 17-8-4. Audits _____	34
Section 17-8-5. Training _____	34
CHAPTER 9 – CANNABIS CONTROL COMMISSION _____	34
Section 17-9-1. Commission Establishment; Duration; Attributes _____	34
Section 17-9-2. Sovereign Immunity _____	35
Section 17-9-3. Powers of the Commission _____	36
Section 17-9-4. Duties of Commission _____	36
Section 17-9-5. Limitation of Commission Powers _____	37

Section 17-9-6. Compensation of the Commission _____	37
Section 17-9-7. Quarterly Reports _____	37
Section 17-9-8. Review of Decisions _____	37
CHAPTER 10 – MISCELLANEOUS PROVISIONS _____	38
Section 17-10-1. Severability _____	38
Section 17-10-2. Interpretation and Applicability _____	38
Section 17-10-3. Renumbering and re-designation _____	38
Section 17-10-4. Effective Date _____	38
Section 17-10-5. Violations _____	38
Section 17-10-6. Indian Trader Designation Required _____	39
CHAPTER 11 – MEDICAL MARIJUANA _____	39
Section 17-11-1. Chapter Purpose _____	39
Section 17-11-2. Qualifying Medical Condition _____	39
Section 17-11-3. Medical Registration Card Requirement; Application _____	39
Section 17-11-4. Rosebud Cannabis Control Commission Verification of Information, Issuance of Identification Card _____	40
Section 17-11-5. Contents of Identification Cards _____	40
Section 17-11-6. Grounds for Denial or Nonrenewal of Applicant’s Identification Card. _____	41
Section 17-11-7. Denial of a Medical Registration Card, Written Notice Required _____	41
Section 17-11-8. Confidential List- Personal Information _____	41

TITLE 17  
MARIJUANA CONTROL ORDINANCE

CHAPTER 1 - GENERAL PROVISIONS

**Section 17-1-1. Short Title.**

This Title may be cited as the “Marijuana Control Ordinance”.

**Section 17-1-2. Findings and Purpose.**

The Tribal Council of the Rosebud Sioux Tribe hereby finds and declares that:

- (a) The Rosebud Sioux Tribe has inherent sovereignty that predates the existence of the United States and the Constitution of the United States.
- (b) The Rosebud Sioux Tribe desires to engage in Intertribal commerce as an independent nation with inherent sovereignty for the betterment of all of our relatives
- (c) The United States recognizes Indian tribes as domestic dependent nations with sovereignty over their members and territories.
- (d) On April 28, 1868, the United States entered into the Treaty of Fort Laramie with the Great Sioux Nation seeking an end to hostilities between what the Government and the Sioux Tribes (more accurately Lakota, Nakota, and Dakota peoples) and the United States. The 1868 Treaty of Fort Laramie involved multiple tribes, including what is now the Rosebud Sioux Tribe, a federally recognized tribe.<sup>1</sup> The Treaty has not been abrogated by Congress. The Fort Laramie Treaty supported Native American and Tribal farming in Article III, Article IV, Article VI, Article VIII, Article IX, and Article X, and these rights still exist to the Tribe.

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<sup>1</sup> Rosebud Sioux Tribe v. United States 450 F. Supp. 986 (D.S.D. 2020)

- (e) Article VI of the U.S. Constitution provides that “the laws of the United States which shall be made in pursuance thereof; and all treaties made, or which shall be made, under the authority of the United States, shall be the supreme law of the land; and the judges in every state shall be bound thereby, anything in the Constitution or laws of any State to the contrary notwithstanding.”
- (f) Cannabis has grown naturally in North America and the use and development of cannabis predates the foundation of the United States of America and the State of South Dakota.
- (g) The Preamble and Article IV of the Rosebud Sioux Tribal Constitution authorizes the governing body of the Tribe to engage in business activities which promote the economic well-being of the Tribe and its members for the next seven generations.
- (h) The federal Controlled Substances Act, 21 U.S.C. section 801 et seq., classifies marijuana as a Schedule 1 drug and prohibits any possession or use of marijuana except in the course of federally approved research projects. The Controlled Substances Act makes it unlawful, under federal law, for any person to cultivate, manufacture, distribute or dispense, or possess with intent to manufacture, distribute or dispense, marijuana.
- (i) On August 29, 2013, U.S. Department of Justice Deputy Attorney General James M. Cole issued a memorandum to all United States Attorneys providing updated guidance to federal prosecutors concerning marijuana enforcement under the federal Controlled Substances Act. The guidance memorandum applies to all of the Department of Justice’s federal enforcement activity, including civil enforcement and criminal investigations and prosecutions, concerning marijuana in all states. The guidance memorandum reiterates Congress’s determination that marijuana is a dangerous drug and that the illegal distribution and sale of marijuana is a serious crime that provides a significant source of

revenue to large-scale criminal enterprises, gangs, and cartels. The guidance memorandum notes that the Department of Justice is committed to enforcement of the Controlled Substances Act consistent with those determinations. It also notes that the Department of Justice is committed to using its investigative and prosecutorial resources to address the most significant threats in the most effective, consistent, and rational way. In furtherance of those objectives, the guidance memorandum provides guidance to the Department of Justice attorneys and law enforcement to focus their enforcement resources on persons or organizations whose conduct interferes with any one or more of the following important priorities: (a) preventing the distribution of marijuana to minors; (b) preventing revenue from the sale of marijuana from going to criminal enterprises, gangs, and cartels; (c) preventing the diversion of marijuana from states where it is legal under state law in some form to other states; (d) preventing state-authorized marijuana activity from being used as a cover or pretext for the trafficking of other illegal drugs or other illegal activity; (e) preventing violence and the use of firearms in the cultivation and distribution of marijuana; (f) preventing drugged driving and the exacerbation of other adverse public health consequences associated with marijuana use; (g) preventing the growing of marijuana on public lands and the attendant public safety and environmental dangers posed by marijuana production on public lands; and (h) preventing marijuana possession or use on federal property.

- (j) On October 28, 2014 the United States Department of Justice, Executive Office for United States Attorneys Director Monty Wilkinson issued a memorandum to all United States Attorneys entitled “Policy Statement Regarding Marijuana Issues in Indian Country.” This memorandum states that the eight priorities in the August 21, 2013

guidance memorandum will also guide United States Attorneys' marijuana enforcement efforts in Indian Country, including in the event that sovereign Indian Nations seek to legalize the cultivation or use of marijuana in Indian Country. This memorandum states each United States Attorney should consult with the affected tribes on a government-to-government basis when evaluating marijuana enforcement activities in Indian Country.

(k) Rosebud Sioux Tribe has decided to open specific lands within its jurisdiction to the possession, consumption, cultivation, processing and distribution of Marijuana by enacting this Title to the Rosebud Sioux Tribe Law and Order Code.

(l) The citizens of the State of South Dakota legalized both medical and recreational marijuana through initiated measures, and majority votes, for both Constitutional Amendment A and Initiated Measure 26 in the 2020 General Election.<sup>2</sup> Nationally, over 44 States and Territories have legalized marijuana in some manner.

(m) The United States Congress, its 2021 Consolidated Appropriations Act, impacted the enforcement of marijuana, specifically in Section 531 that:

None of the funds made available under this Act to the Department of Justice may be used, with respect to any of the States of Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, Florida, Georgia, Hawaii, Illinois, Indiana, Iowa, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, West

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<sup>2</sup> Amendment A was struck down by the South Dakota Supreme Court November 24, 2021. Only medical marijuana is legal in the State of South Dakota as of August 24, 2022.

Virginia, Wisconsin, and Wyoming, or with respect to the District of Columbia, the Commonwealth of the Northern Mariana Islands, the United States Virgin Islands, Guam, or Puerto Rico, to prevent any of them from implementing their own laws that authorize the use, distribution, possession, or cultivation of medical marijuana.

### **Section 17-1-3. Control of Marijuana.**

(a) This Title shall govern the cultivation, processing, and distribution of marijuana on the reservation, will increase the ability of the Rosebud Sioux Tribe to control the possession and consumption of marijuana on the reservation, and will provide an additional source of revenue for tribal operations.

(b) Tribal regulation of the possession, consumption, cultivation, processing and distribution of marijuana on the reservation is necessary to protect the health, security, and general welfare of the Tribal community, and to address tribal concerns relating to use of marijuana on the reservation. In order to further these goals and to provide an additional source of governmental revenue, the Tribe has adopted this Title, which shall be liberally construed to fulfill the purposes for which it has been adopted.

(c) Nothing in this Title shall be deemed to be in positive conflict with the Controlled Substances Act, 21 U.S.C. section 801 et seq.

(d) Nothing in this Title shall be deemed to create a right to grow and distribute marijuana for the general public, unless otherwise authorized by the Rosebud Sioux Tribal Council.

### **Section 17-1-4. Sovereign Immunity.**

Nothing in this Title shall be construed to limit the jurisdiction of the Tribe, the Tribal Court or tribal law enforcement personnel and nothing herein shall limit or constitute a waiver of the sovereign immunity of the Tribe or its officers, instrumentalities, employees, elected officials, and agents or authorize any form a prospective waiver of such sovereign immunity.

### **Section 17-1-5. Definitions.**

As used in this Title, the following words shall have the following meanings unless the context clearly requires otherwise:

- 1) “Allowable amount of cannabis”:
  - a. Three ounces of cannabis or less:
  - b. The quantity of cannabis products established by rules promulgated by the Rosebud Sioux Tribe Cannabis Control Commission.

- 2) “Cannabis products,” any concentrated cannabis, cannabis extracts, and products that are infused with cannabis or any extract thereof, and are not intended for use or consumption by humans. The term includes edible cannabis products, beverages, topical products, ointments, oils, and tinctures;
- 3) “Cannabis product manufacturing facility,” an entity registered with the Rosebud Sioux Tribe pursuant to this chapter that acquires, possesses, manufactures, delivers, transfers, transports, supplies, or sells cannabis products to a medical cannabis dispensary;
- 4) “Cardholder,” A qualifying patient who has been issued and possesses a valid registry identification card;
- 5) “Medical cannabis dispensary,” or “dispensary,” an entity registered with the Rosebud Sioux Tribe pursuant to this ordinance that acquires, possesses, stores, delivers, transfers, transports, sells, supplies, or dispenses cannabis, cannabis products, paraphernalia, or related supplies and educational materials to cardholders;
- 6) “Medical cannabis establishment agent,” a person or entity authorized by this ordinance to operate a medical cannabis dispensary or establishment, officer, board member, employee, at medical cannabis dispensary or establishment;

(a) “Critical fluid extraction marijuana concentrate” means a marijuana concentrate that was produced by extracting cannabinoids from marijuana through the use of a hydrocarbon solvent, such as butane or propane, or Carbon Dioxide.

(b) “Cultivation” means the preparing and growing of the plant Cannabis, commonly known as marijuana.

(c) “Cultivation facility” means any business under the jurisdiction of the Tribe that acquires, possesses, cultivates, delivers, transfers, transports, supplies or sells marijuana and related supplies to another cultivation facility, a processing facility or distribution facility.

- (d) “Distribution facility” means any business under the jurisdiction of the Tribe that acquires, possesses, delivers, transfers, transports, supplies, sells or dispenses marijuana or related supplies and educational materials to the holder of a valid Registration card.
- (e) “Fat-based marijuana concentrate” means a marijuana concentrate that was produced by extracting cannabinoids from marijuana through the use of butter, olive oil or other typical cooking fats as a solvent.
- (f) “Foreign cultivation facility” means a cultivation facility that is not under the jurisdiction of the Tribe.
- (g) “Inventory control” means a process that may be used to monitor the chain of custody of marijuana from the point of cultivation to the consumer.
- (h) “Management employees” means those employees who serve in a supervisory role of some nature and are at least 21 years old.
- (i) “Marijuana” the plant *Cannabis sativa* L. and any part of that plant, including the seeds thereof and all derivatives, extracts, cannabinoids, isomers, acids, salts, and salts of isomers, whether growing or not, with a delta-9 tetrahydrocannabinol concentration greater than 0.3 percent on a dry weight basis.
- (j) “Marijuana business” means a cultivation facility, processing facility, distribution facility or any combination thereof.
- (k) “Marijuana concentrate” means specific subset of marijuana that was produced by extracting cannabinoids from marijuana. Types of marijuana concentrates include water-based marijuana concentrates, solvent-based marijuana concentrates, critical fluid extraction marijuana concentrates and fat-based marijuana concentrates.
- (l) “Marijuana product” means a product that contains marijuana or an extract thereof and is intended for use or consumption other than by inhalation, including but not limited to foodstuffs, extracts, oils, tinctures and other similar products.
- (m) “Processing” means the harvesting of the plant *Cannabis* or the use of any process or equipment, including but not limited to dehydrators or humidifiers that may be necessary to convert raw marijuana plants or plant parts into a consumable product.
- (n) “Processing facility” means any business under the jurisdiction of the Tribe at which marijuana is processed for supply to a distribution Facility.
- (o) “Registration card” means a document issued by the Marijuana Business or its designee that identifies a person as having registered with the Marijuana Business to consume marijuana on certain designated premises. Such registrants will also be exempt from tribal prosecution for engaging in the use of marijuana.
- (p) “Reservation” means all lands described or referenced in the Tribe’s Constitution; all lands over which the Rosebud Sioux Tribe retains jurisdiction; all lands held by the

United States of America in trust for the Rosebud Sioux Tribe; and any lands which may in the future come within the jurisdiction of the Tribe by any lawful means.

(q) “Shipping container” means any container or wrapping used solely for the transport of marijuana products to a distribution facility.

(r) “Solvent-based marijuana concentrate” means a marijuana concentrate that was produced by extracting cannabinoids from marijuana through the use of glycerin, isopropyl alcohol, ethanol, or propylene glycol as a solvent.

(s) “State” means the State of South Dakota.

(t) “Tribe” means, and “Tribal” refers to the Rosebud Sioux Tribe, a federally recognized Indian tribe.

(u) “Tribal Council” refers to the Rosebud Sioux Tribal Council.

(v) “Tribal Court” means the tribal courts of the Tribe as established pursuant to the Tribe Constitution and the Tribe’s Law and Order Code.

(w) “Water-based marijuana concentrate” means a marijuana concentrate that was produced by extracting cannabinoids from marijuana through the use of only water or ice.

## **CHAPTER 2 - PROHIBITED ACTS AND AFFIRMATIVE DEFENSES**

### **Section 17-2-1. Exemption from Prosecution for Certain Acts.**

(a) Any person over the age of 21, who has a qualifying medical condition and/or a valid, unexpired medical registration card issued by the Rosebud Sioux Tribe or another federally recognized Tribe or tribal entity of said Tribe or written authorization/license from the Rosebud Cannabis Control Commission to possess, sell, transport, or cultivate marijuana pursuant to Rosebud Sioux Tribal law or a card issued by a state that allows for medical marijuana to be prescribed by a medical practitioner is authorized to use, possess or cultivate marijuana consistent with RSTLOC 5-28-1(7), 5-28-3 (3), and 5-28-15.

(b) No person may be subject to prosecution or civil penalty in the Tribal Court for constructive possession, conspiracy or any other criminal offense solely for being in the presence or vicinity of the use of marijuana in accordance with the provisions of this Title.

(c) No employee of a marijuana business shall be subject to prosecution or civil penalty in the Tribal Court for the cultivation, production or distribution of marijuana in accordance with this Title.

**Section 17-2-2. No Exemption from Prosecution for Certain Acts.**

(a) A person who holds a valid Registration card is not exempt from prosecution or civil penalty in the Tribal Court for:

(1) Driving, operating or being in actual physical control of a vehicle under power while under the influence of marijuana.

(2) Knowingly delivering marijuana to another person who does not lawfully hold a valid Registration card.

(3) Delivering marijuana for consideration to any person, regardless of whether the recipient lawfully holds a valid Registration card.

**Section 17-2-3. Minors.**

(a) It shall be unlawful for any cultivation, processing, testing or distribution facility/dispensary to employ any person who is not at least eighteen (18) years of age.

(b) Persons under the age of eighteen (18) years shall not be allowed on the premises of any cultivation, processing, testing or distribution facility/dispensary.

(c) Individuals who are under the age of eighteen (18) years that have a valid doctor's medical prescription may consume marijuana only under the supervision of their legal parent or guardian.

(d) All consumption by someone less than eighteen (18) years of age shall be done in accordance with Chapter 11 of this ordinance.

**Section 17-2-4 Dispensaries and its agents not subject to prosecution, search, seizure, penalty, or discipline for certain conduct**

Subject to Section 17-2-9 below, no dispensary or its agent/employee is subject to prosecution, search or inspection, seizure, or penalty in any manner; or may be denied any right or privilege, for acting in accordance with this chapter, to:

(1) Possess, transport, or store cannabis or cannabis products;

(2) Deliver, transfer, or transport cannabis to a testing facility and compensate a testing facility for services provided;

(3) Purchase or otherwise acquire cannabis from a cultivation facility or dispensary, and cannabis products from a cannabis product manufacturing facility or dispensary;

(4) Deliver, sell, supply, transfer or transport cannabis, cannabis products, cannabis paraphernalia, or related supplies or educational materials to a cardholder or dispensary.

**Section 17-2-5. Cultivation facilities and its agents not subject to prosecution, search, seizure, penalty, or discipline for certain conduct.**

Subject to Section 17-2-9 below, no cultivation facility or its agent/employee is subject to prosecution, search, or inspection, seizure, or penalty of any kind, for acting in accordance with this chapter to:

1. Possess, plant, propagate, cultivate, grow, harvest, produce, process, manufacture, compound, convert, prepare, pack, repack, or store cannabis;
2. Deliver, transfer, or transport cannabis to a testing facility and compensate a testing facility for services provided;
3. Purchase or otherwise acquire cannabis from a cultivation facility;
4. Purchase cannabis seeds from a medical cannabis establishment;
5. Deliver, sell, supply, transfer, or transport cannabis, cannabis paraphernalia, or related supplies or educational materials to a cultivation facility or dispensary.

**Section 17-2-6. Cannabis product manufacturing facilities and its agents/employees not subject to prosecution, search, seizure, for certain conduct**

Subject to Section 17-2-9 below, no cannabis product manufacturing facility or its agent/employee is subject to prosecution, search, or inspection, seizure, or penalty of any kind, for acting in accordance with this chapter to:

1. Purchase or otherwise acquire cannabis from a cultivation facility, and cannabis products or cannabis from a cannabis product manufacturing facility;
2. Possess, produce, process, manufacture, compound, convert, prepare, pack, repack, or store cannabis or cannabis products;
3. Deliver, transfer, or transport cannabis, cannabis products, cannabis paraphernalia, or related supplies or educational materials to a dispensary or cannabis product manufacturing facility;
4. Deliver, transfer, or transport cannabis, cannabis to a testing facility and compensate the testing facility for services provided;
5. Deliver, sell, supply, transfer, or transport cannabis, cannabis products, cannabis paraphernalia, or related supplies or educational materials to a cannabis product manufacturing facility or dispensary.

**Section 17-2-7 Testing facilities and its agents/employees not subject to prosecution, search, seizure, for certain conduct.**

Subject to Section 17-2-9 below, no testing facility or its agent/employee(s) is/are subject to prosecution, search, or inspection, seizure, or penalty of any kind, for acting in accordance with this chapter to:

Acquire, possess, transport, and store cannabis or cannabis products obtained from a cardholder, nonresident cardholder or medical cannabis establishment;

Return the cannabis or cannabis products to a cardholder or medical cannabis establishment.

Test cannabis, including for potency, pesticides, mold or containments; or

Receive compensation for services under this section.

**Section 17-2-8 Seizure or forfeiture of cannabis or related property.**

Any cannabis, cannabis product, cannabis paraphernalia, or other interest or right to property that is possessed, owned, or used in connection with the medical use of cannabis as allowed under this Ordinance, or acts incidental to such use, may not be seized or forfeited.

This Ordinance does not prevent the seizure or forfeiture of cannabis exceeding the amount allowed under this Ordinance, or prevent seizure or forfeiture if the basis for the action is unrelated to the cannabis is unrelated to the cannabis that is possessed, manufactured, transferred, or used in accordance with this ordinance.

**Section 17-2-9. Searches and Inspections, Cannabis Control Commission Authorization Required**

Any searches or inspections that take place in cultivation, testing, distribution, or manufacturing facilities must be expressly authorized by the Cannabis Control Commission prior to any searches or inspections being completed.

**Section 17-2-10. Deleterious Outcomes.**

The Tribe, including its officers, employees, agents, representatives, successors, and assigns, shall not be held responsible for any deleterious outcomes from the use of marijuana by any person.

**CHAPTER 3 – LICENSING**

**Section 17-3-1. Marijuana Businesses; Operating Fee.**

Each marijuana business under the jurisdiction of the Tribe shall be organized under tribal law, and shall be wholly owned by the Tribe.

**Section 17-3-2. Licensure Requirement.**

(a) Every employee of a marijuana business shall be required to obtain from the Cannabis Control Commission or its designee a Cannabis Employee License as a prerequisite to such employment.

(b) The application for a Cannabis Employee License shall include the following information:

- (1) The name, address, telephone number, email address, social security number and date of birth of the applicant;
- (2) Proof that the applicant is at least eighteen (18) years of age.

- (3) A current photograph of the applicant on a state or tribal ID;
- (4) Documentation establishing that the applicant is subject to or discharged from felony convictions in five years preceding the application, and felony controlled substance convictions in the ten years preceding their application date. For each conviction, the name and address of the court involved and the date and disposition. A conviction within the meaning of this subsection means a plea or verdict of guilty or a conviction following a plea of nolo contendere;
- (5) Currently and for the previous five (5) years: business and employment positions held, ownership interests in those businesses, business and residence addresses, and driver's license numbers;
- (6) A complete set of the applicant's fingerprints and written permission of the applicant authorizing the Cannabis Control Commission or its designee to forward the fingerprints to the Federal Bureau of Investigation for its report;
- (7) The names, telephone numbers, email address and current physical address of at least three (3) references, including at least one (1) professional reference;
- (8) Written permission of the applicant authorizing the Cannabis Control Commission or its designee to seek verification of the information contained within the application;
- (9) A statement in writing that the applicant pledges to not dispense or otherwise divert marijuana to any person or entity that is not allowed to lawfully possess marijuana;
- (10) A statement in writing that the applicant certifies under penalty of perjury that all the information contained in the application is true and correct; and
- (11) Any other information the Cannabis Control Commission deems relevant.

(c) The Cannabis Employee License that is issued to the applicant shall include the following printed statement and the application for the license shall require the individual applicant to acknowledge the following warning:

### **Section 17-3-3. Term, Renewals and Fees.**

- (a) Unless otherwise suspended or revoked, a Cannabis Employee License shall expire two (2) years following its issuance. A person may re-apply for a Cannabis Employee License for subsequent periods of two (2) years.
- (b) Every application for a Cannabis Employee License or renewal shall be accompanied by a nonrefundable license fee, as established by resolution adopted by the Cannabis Control Commission from time to time. The bi-annual (two years from issue date) license fee shall be \$50.00.

(c) All license fees shall be remitted to the Cannabis Control Commission, who shall keep accurate records of all such receipts, and shall provide copies to the Tribal Secretary's office for an official record and shall be subject to distribution by the Cannabis Control Commission in accordance with its usual appropriation procedures.

(d) The license fee shall not include fingerprinting, photographing or background check costs and shall be in addition to any other fees imposed by the Cannabis Control Commission. **All license fees listed herein will be the responsibility of the Cannabis Employer of the licensee.**

#### **Section 17-3-4. Eligibility Determination.**

The Cannabis Control Commission or its designee shall review an applicant's prior activities, criminal record, if any, and reputation, habits and associations to make a finding concerning the eligibility for employment in a cultivation facility, distribution facility, consumption facility, or processing facility.

#### **Section 17-3-5. Grounds for Denial of Cannabis Employee License.**

The grounds for denial of a Cannabis Employee License shall be one or more of the following:

- (a) The applicant, within the past three (3) years, has violated this Title or any state law, statute, rule or regulation relating to the cultivation, processing or distribution of marijuana.
- (b) The applicant has knowingly made a false statement of material fact or has knowingly omitted to state a material fact in the application for a Cannabis Employee License.
- (c) The applicant has been convicted of, subject to, or discharged from felony convictions in five years preceding the application, and felony controlled-substance convictions in the ten years preceding their application date. A conviction within the meaning of this subsection means a plea or verdict of guilty or a conviction following a plea of no contest.
- (d) A determination by the Cannabis Control Commission that employment of the applicant poses a threat to the public interest or to the effective regulation of marijuana.
- (e) The applicant is under eighteen (18) years of age.
- (f) The required application or renewal fees have not been paid within 30 days.

#### **Section 17-3-6. Reconsideration of Denial**

- (a) A person aggrieved by the decision of the Cannabis Control Commission or its designee to deny a Cannabis Employee License may seek reconsideration of such decision to the Cannabis Control Commission by filing a written petition for reconsideration with the Rosebud Sioux Tribe or its designee within thirty (30) calendar days of service of the written notice of decision. If

a petition for reconsideration is not filed within such time, the decision shall be final.

(b) The Petition for Reconsideration must include, at a minimum, an assertion that denial of the application was in error or otherwise improper and any support for that assertion.

(c) An assertion described in (c) that has no factual support for the assertion shall be automatically denied.

(b) Following review of the petition for reconsideration, the Cannabis Control Commission may issue the Cannabis Employee License subject to such conditions as it deems reasonable under the circumstances to protect the public health, safety, and welfare of the Rosebud Sioux Tribe and its tribal members or it may deny the issuance of the Cannabis Employee License for any of the grounds specified in this Title. The decision of the Cannabis Control Commission shall be final and not subject to judicial review. In the case of a denial upon reconsideration, a newly written explanation must be provided.

#### **Section 17-3-7. License Suspension**

(a) If, after the issuance of a Cannabis Employee License, the Cannabis Control Commission receives reliable information indicating that an employee is not eligible for employment under Chapter 3 above, the Cannabis Control Commission shall suspend such license and shall notify in writing the licensee the day of the suspension and the proposed revocation within 10 working/business days.

(b) The Cannabis Control Commission shall notify the licensee of a time and a place for a hearing on the proposed revocation of a license.

(c) After a revocation hearing, the Cannabis Control Commission shall decide to revoke or to reinstate a Cannabis Employee License. The decision of the Cannabis Control Commission shall be final and not subject to judicial review.

#### **Section 17-3-8. Reinstatement.**

(a) No person who has had a Cannabis Employee License revoked may have the license restored but upon order of the Cannabis Control Commission after the filing of a petition for reinstatement.

(b) No person may petition for reinstatement until the expiration of at least one (1) year from the effective date of the revocation.

(c) The petitioner will have the burden of proving by clear, cogent, and convincing evidence that,

(1) the petitioner meets the criteria requirements of this chapter;

(2) the petitioner has reformed, rehabilitated, or otherwise overcome the issue or issues underpinning the revocation;

(3) permitting the petitioner to resume employment will not be detrimental to the integrity of the Tribe or to the public interest; and

(4) the petitioner paid all fees required under 17-3-3.

## **CHAPTER 4 – CULTIVATING MARIJUANA**

### **Section 17-4-1. Cultivation Facility Operating Procedures.**

(a) Each cultivation facility shall establish written operating procedures for the cultivation of marijuana. The operating procedures must include the minimum following information:

(1) The manner in which all pesticide and other agricultural chemicals are to be applied during its cultivation process;

(2) The equipment and methods employed in the cultivation of the marijuana;

(3) How the cultivated marijuana will be transported to a testing facility, processing facility or distribution facility;

(4) The measures taken to minimize or offset energy use from the cultivation of marijuana;

(5) The manner in which chemicals will be stored and used at the premises;

(6) The type and quantity of all effluent discharged into the Tribe’s wastewater or storm-water system;

(7) The hours and days of the week the cultivation facility will be open;

(8) The number of persons per shift who will be working at the cultivation facility;

(9) The security measures that will be employed at the premises, including but not limited to licensed and uniformed guards, lighting, alarms, surveillance, and automatic law enforcement notification; and

(10) Any other information required by the Cannabis Control Commission.

(b) A copy of all operating procedures must be maintained at every cultivation facility.

### **Section 17-4-2. On-site Consumption.**

The public use or consumption of marijuana shall be prohibited at each licensed facility, unless the facility is licensed for public consumption.

**Section 17-4-3. Quality Assurance; Adulteration Prohibited.**

Within twelve (12) months of the establishment of this ordinance, all marijuana cultivated must be tested for safety and quality assurance. A cultivation facility may not treat or otherwise adulterate marijuana with any chemical or other compound whatsoever to alter its color, appearance, weight, or smell.

**Section 17-4-4. Research and Development.**

(a) Research, testing, or other similar facilities located within the exterior boundaries of the Reservation that cultivate marijuana for research, testing or distribution to patients or primary caregivers shall be considered a cultivation facility and shall be subject to all applicable regulations and limitations for a cultivation facility.

(b) The cultivation of locally-grown and organic marijuana is encouraged.

**Section 17-4-5. Precautions and Specific Requirements.**

(a) Every cultivation facility shall take all reasonable measures and precautions to ensure that the following requirements are met:

(1) All cultivation of marijuana that a cultivation facility carries out or causes to be carried out must take place in an enclosed, locked structure or building.

(2) Any person who, by medical examination or supervisory observation, is shown to have, or appears to have, an illness, open lesion, including boils, sores, or infected wounds, or any other abnormal source of microbial contamination for whom there is a reasonable possibility of contact with marijuana shall be excluded from any operations which may be expected to result in such contamination until the condition is corrected.

(3) All persons working in direct contact with marijuana shall conform to hygienic practices while on duty, including but not limited to, maintaining sufficient personal cleanliness.

(4) Litter and waste shall be properly removed and the operating systems for waste disposal shall be maintained in an adequate manner so that they do not constitute a source of contamination in areas where marijuana is exposed.

(5) All floors, walls, and ceilings shall be constructed in such a manner that they may be adequately cleaned and kept clean and kept in good repair.

(6) Adequate lighting shall be required in all areas where marijuana is stored.

(7) Adequate screening or other protection against the entry of pests shall be made. Rubbish shall be disposed of so as to minimize the development of odor

and minimize the potential for the waste becoming an attractant, harborage, or breeding place for pests.

(8) All buildings, fixtures, and other facilities shall be maintained in a sanitary condition.

(9) Pesticide chemicals shall be identified, held, and stored in a manner that protects against contamination of marijuana, and in a manner that is in accordance with this Title and any applicable tribal, state, or federal law, rule, or regulation.

(b) Cultivation facilities shall be subject to the following specific regulations:

(1) The display or sale of paraphernalia employed in the use or consumption of marijuana or any implement that may be used to administer, use, inhale, consume, smoke or ingest marijuana, is prohibited at the cultivation facility.

(2) The cultivation of marijuana shall not adversely affect the health or safety of the employees, or the facility in which it is cultivated or processed, or nearby properties through creation of mold, mildew, dust, glare, heat, noise, noxious gasses, odor, smoke, traffic, vibration, or other impacts, or be hazardous because of the use or storage of materials, processes, products or wastes.

(3) The cultivation area shall occur only within a self-contained structure that is adequately ventilated.

(4) The cultivation facility shall comply with storm-water, wastewater, and other requirements of the Tribe.

(5) The water supply shall be sufficient for the operations intended and shall be derived from a source that is a regulated water system. Private water supplies shall be derived from a water source that is capable of providing a safe, potable, and adequate supply of water to meet the facility's needs.

(6) The plumbing shall be of adequate size and design and adequately installed and maintained to carry sufficient quantities of water and that shall properly convey sewage and liquid disposable waste from the cultivation facility. There shall be no cross-connections between the potable and wastewater lines.

(7) All operations in the receiving, inspecting, transporting, segregating, preparing, manufacturing, packaging, and storing of marijuana or marijuana products shall be conducted in accordance with adequate sanitation principles.

(8) Every cultivation facility shall provide its employees with adequate and readily accessible toilet facilities that are maintained in a sanitary condition and good repair.

(9) All hand-washing facilities shall be adequate and convenient and be furnished with running water at a suitable temperature. Hand-washing facilities shall be

located in the cultivation facility and where good sanitary practices require employees to wash and/or sanitize their hands, and provide effective hand-cleaning and sanitizing preparations and sanitary towel service or suitable drying devices.

(10) Marijuana that can support the rapid growth of undesirable microorganisms shall be held in a manner that prevents the growth of these microorganisms.

## **CHAPTER 5 - PROCESSING MARIJUANA**

### **Section 17-5-1. Processing Facility Operating Procedures.**

(a) Each processing facility shall establish written operating procedures for the processing of marijuana. The operating procedures must include the minimum following information:

- (1) All applicable provisions contained in Chapter 4 of this ordinance.
- (2) How the marijuana will be transported from a processing facility to a distribution facility including intertribal commerce.
- (3) The procedure and documentation process for determining patient dosage including testing for the major active agents in the marijuana product (e.g., cannabinoids Tetrahydrocannabinol (THC), Cannabidiol (CBD) and Cannabinol (CBN)).
- (4) Require standards for the processing marijuana into food and other edibles by cooking, baking, infusing, or grinding. Such standards shall be no less stringent than the standards of the United States Public Health Service.
- (5) Require standards for the packaging of edibles and other similar products. Such packaging shall be nondescript and shall not mimic, resemble or be representational of candy, cookies or other food products that might attract or entice children.

### **Section 17-5-2. Food Safety Course.**

(a) Any person who processes marijuana into food and other edibles shall be required to provide evidence of completion of a food safety course that includes basic food handling training and is comparable to or is a course given by a state or county public health agency.

(b) Any course taken pursuant to this rule must last at least two (2) hours and cover the following subjects:

- (1) Causes of foodborne illness, highly susceptible populations and worker illness;
- (2) Personal hygiene and food handling practices;
- (3) Approved sources of food;

- (4) Potentially hazardous foods and food temperatures;
- (5) Sanitization and chemical use; and
- (6) Emergency procedures (fire, flood, sewer backup).

### **Section 17-5-3. Quality Assurance.**

Within twelve (12) months of the establishment of this ordinance, marijuana processed and each marijuana product must be tested for safety and quality assurance, including but limited to, potency testing, residual solvents testing, microbial testing, aflatoxin testing, pesticide testing, and heavy metal testing.

### **Section 17-5-4. Precautions and Specific Requirements**

- (a) Every processing facility shall take all reasonable measures and precautions to ensure that the following requirements are met:
  - (1) All processing of marijuana that a processing facility carries out or causes to be carried out must take place in an enclosed, locked structure or building.
  - (2) Any person who, by medical examination or supervisory observation, is shown to have, or appears to have, an illness, open lesion, including boils, sores, or infected wounds, or any other abnormal source of microbial contamination for whom there is a reasonable possibility of contact with marijuana shall be excluded from any operations which may be expected to result in such.
  - (3) All persons working in direct contact with marijuana shall conform to hygienic practices while on duty, including but not limited to, maintaining sufficient personal cleanliness.
  - (4) Litter and waste shall be properly removed and the operating systems for waste disposal shall be maintained in an adequate manner so that they do not constitute a source of contamination in areas where marijuana is exposed.
  - (5) All floors, walls, and ceilings shall be constructed in such a manner that they may be adequately cleaned and kept clean and kept in good repair.
  - (6) Adequate lighting shall be required in all areas where marijuana is stored.
  - (7) Adequate screening or other protection against the entry of pests shall be made. Rubbish shall be disposed of so as to minimize the development of odor and minimize the potential for the waste becoming an attractant, harborage, or breeding place for pests.
  - (8) All buildings, fixtures, and other facilities shall be maintained in a sanitary condition.

(9) Toxic cleaning compounds, sanitizing agents, solvents used in the production of marijuana concentrates shall be identified, held, and stored in a manner that protects against contamination of marijuana, and in a manner that is in accordance with this Title and any applicable tribal, state, or federal law, rule, or regulation.

(b) Processing facilities shall be subject to the following specific regulations:

(1) There shall be no on-site use or consumption of marijuana;

(2) The display or sale of paraphernalia employed in the use or consumption of marijuana or any implement that may be used to administer, use, inhale, consume, smoke or ingest marijuana, is prohibited at the processing facility.

(3) The processing of marijuana shall not adversely affect the health or safety of the employees, or the facility in which it is cultivated or processed, or nearby properties through creation of mold, mildew, dust, glare, heat, noise, noxious gasses, odor, smoke, traffic, vibration, or other impacts, or be hazardous because of the use or storage of materials, processes, products or wastes.

(4) The processing area shall occur only within a self-contained structure that is adequately ventilated.

(5) The processing facility shall comply with storm-water, wastewater, and other requirements of the Tribe.

(6) The water supply shall be sufficient for the operations intended and shall be derived from a source that is a regulated water system. Private water supplies shall be derived from a water source that is capable of providing a safe, potable, and adequate supply of water to meet the facility's needs.

(7) The plumbing shall be of adequate size and design and adequately installed and maintained to carry sufficient quantities of water and that shall properly convey sewage and liquid disposable waste from the processing facility. There shall be no cross-connections between the potable and wastewater lines.

(8) All operations in the receiving, inspecting, transporting, segregating, preparing, manufacturing, packaging, and storing of marijuana or marijuana products shall be conducted in accordance with adequate sanitation principles.

(9) Every processing facility shall provide its employees with adequate and readily accessible toilet facilities that are maintained in a sanitary condition and good repair.

(10) All hand-washing facilities shall be adequate and convenient and be furnished with running water at a suitable temperature. Hand-washing facilities shall be located in the cultivation facility and where good sanitary practices require employees to wash and/or sanitize their hands, and provide effective hand-

cleaning and sanitizing preparations and sanitary towel service or suitable drying devices.

(11) All contact surfaces, including utensils and equipment used for the preparation of a marijuana product, shall be cleaned and sanitized as frequently as necessary to protect against contamination. Equipment and utensils shall be so designed and of such material and workmanship as to be adequately cleanable, and shall be properly maintained.

### **Section 17-5-5. Marijuana Concentrates**

(a) A processing facility may produce the following concentrates:

- (1) Water-Based Marijuana Concentrates;
- (2) Fat-Based Marijuana Concentrates;
- (3) Solvent-Based Marijuana Concentrate; and
- (4) Critical Fluid Extraction Marijuana Concentrates, provided the solvents used in this process only include N-Butane, Iso-Butane, Propane, Heptane, or Carbon Dioxide.

(b) A processing facility that engages in the production of marijuana concentrates, regardless of the method of extraction or type of concentrate being produced, must:

- (1) Ensure that the space in which any Marijuana Concentrate is to be produced is a fully enclosed room and clearly designated.
- (2) Establish a standard operating procedure for each method used to produce a marijuana concentrate.
- (3) Establish written quality control procedures designed to minimize any potential risks to employees or contamination of marijuana products.
- (4) Ensure that all equipment used in the production of a marijuana concentrate is food-grade, including ensuring that all counters and surface areas were constructed in such a manner that it reduces the potential for the development of microbials and mold and can be easily cleaned.
- (5) Ensure that all equipment, counters, and surfaces used in the production of a marijuana concentrate is thoroughly cleaned after the completion of each production of a marijuana concentrate.
- (6) Have a comprehensive training manual that provides step-by-step instructions for each method used to produce a marijuana concentrate. The training manual must include, but need not be limited to, all standard operating procedures, quality control procedures and safety procedures for each method of production, instructions on the appropriate use

and maintenance of all equipment involved in each process, and any cleaning required to comply with all applicable sanitary rules.

(7) Provide adequate training prior to individuals engaging in the production of a Marijuana Concentrate. Adequate training must include, but need not be limited to, providing the appropriated employee or volunteer with the training manual and live, in-person instruction detailing safety procedures for each method of production, instructions on the appropriate use and maintenance of all equipment involved in the process, and any cleaning required to maintain compliance with all applicable sanitary rules.

(8) Maintain clear and comprehensive records that document every phase of each step in the production of the marijuana concentrate, which must include the name and license number of every employee or volunteer that worked on the production of that marijuana concentrate.

(9) Ensure that the room in which marijuana concentrate shall be produced contains an emergency eye-wash station.

(c) With respect to Critical Fluid Extraction Marijuana Concentrates, the processing facility must also ensure that the facility and all equipment used in production of the Critical Fluid Extraction Marijuana Concentrate meets the following requirements:

(1) A professional grade, closed-loop extraction system capable of recovering the solvent used.

(2) If a pressurized extraction system is utilized, then every vessel in the system must be rated to a minimum of nine hundred pounds per square inch.

(3) A sufficient fume hood and exhaust system is installed in the room in which a Critical Fluid Extraction Marijuana Concentrate shall be produced and that the system is fully functioning prior to the production of a Critical Fluid Extraction Marijuana Concentrate.

(4) All flammable material used in the production of a Critical Fluid Extraction Marijuana Concentrate are stored in a storage-tank designed to hold flammable material and is outside of the room in which the concentrates are to be produced.

(5) A sufficient fire-suppression system is installed in the room in which a Critical Fluid Extraction Marijuana Concentrate shall be produced and that the system is fully functioning prior to the production a Critical Fluid Extraction Marijuana Concentrate.

(6) A hydro-carbon gas monitoring system, a carbon dioxide gas monitoring system or both, depending on the type of Marijuana Concentrate to be produced, with emergency shutdown relays is installed in the room in which a Critical Fluid Extraction Marijuana Concentrate shall be produced and that the system is fully functioning prior to the production a Critical Fluid Extraction Marijuana Concentrate.

(7) The room in which a Critical Fluid Extraction Marijuana Concentrate shall be produced is a spark-free environment.

- (8) The room in which a Critical Fluid Extraction Marijuana Concentrate shall be produced contains an emergency shower.
- (9) Ensure that all fluids used in the extraction process are food-grade and 99% pure.
- (10) Establish a standard operating procedure for each type of Critical Fluid Extraction Marijuana Concentrate to be produced that is designed to maximize employee safety and minimize potential contamination of products with residual solvents or microbial and mold.

## **CHAPTER 6 – DISTRIBUTING MARIJUANA**

### **Section 17-6-1. Distribution Facility Operating Procedures.**

- (a) Each distribution facility shall establish written operating procedures for the distribution of marijuana. The operating procedures must include the minimum following information:
  - (1) All applicable provisions contained in Chapters 4 and 5 of this title.
  - (2) A description of the screening, registration, and validation process for consumers.
  - (3) A description of consumer records acquisition and retention procedures.
  - (4) The process for tracking marijuana quantities and inventory controls.
  - (5) The procedure and documentation process for assuring the safety and quality of all marijuana and marijuana products (including, but not limited to, testing for bacteria, mold, pesticides and other contaminants).
  - (6) The procedure and documentation process for determining patient dosage including testing for the major active agents in the marijuana (e.g., cannabinoids Tetrahydrocannabinol (THC), Cannabidiol (CBD) and Cannabinol (CBN)).

### **Section 17-6-2. Access.**

- (a) Only distribution facility employees, holders of a valid Registration card and persons with bona fide purposes for visiting the premises shall be permitted access into a distribution facility.
- (b) Potential customers shall not visit any distribution facility without first having obtained a valid Registration card.
- (c) All other visitors shall remain in a designated waiting area in the distribution facility.
- (d) Notwithstanding these requirements, nothing shall prohibit tribal law enforcement from entering any area of the facility upon presentation of official credentials identifying them as such.

**Section 17-6-3. Duties of distribution facility.**

(a) Each distribution facility shall ensure all of the following:

(1) The weight, concentration, and content of THC in all marijuana, edible marijuana products that the distribution facility sells is clearly and accurately stated on the product sold.

(2) That the distribution facility does not sell to a person 1 ounce of usable marijuana flower, 1 gram of marijuana product, or 8 grams of marijuana concentrate within one business day. The weight of an edible shall not be included in the calculation of grams per this section, only marijuana concentrate.

(3) That, posted clearly and conspicuously within the distribution facility, are the limits on the possession of marijuana, as set forth in subsection (2).

(b) Each distribution facility shall be staffed with at least one person during hours of operation who shall not be responsible for dispensing marijuana. The distribution facility shall have a responsible person who shall be at least eighteen (18) years of age and shall be on the premises to act as manager at all times during which the distribution facility is open to the public or any portion thereof.

**Section 17-6-4. Precautions and Specific Requirements.**

(a) The distribution facility shall be subject to the following specific regulations:

(1) The distribution facility shall only distribute marijuana or marijuana products to holders of a valid Registration card.

(2) The distribution facility shall display rules and regulations in a conspicuous place that is readily seen by all persons entering the distribution facility.

(3) There shall be no on-site use or consumption of marijuana, except in a designated area. Each building entrance to the distribution facility shall be clearly and legibly posted with a notice indicating that smoking, ingesting or consuming marijuana on the premises or in the vicinity of the distribution facility is prohibited, except in a designated area.

(4) Holders of a valid Registration card shall not be permitted to take marijuana or marijuana products from the distribution facility. Such persons may have any amounts purchased from a distribution facility stored in a secure location by the distribution facility.

(5) Each building entrance to the distribution facility shall be clearly and legibly posted with a notice indicating that persons under the age of eighteen (18) are precluded from entering the premises.

(6) The distribution facility shall only distribute marijuana or marijuana products during normal business hours.

(7) The on-site display of marijuana plants visible from the outside shall be prohibited, including live plants or graphic representations of the marijuana plant.

(8) The distribution of marijuana shall not adversely affect the health or safety of the employees, volunteers or the facility in which it is distributed, or nearby properties through creation of mold, mildew, dust, glare, heat, noise, noxious gasses, odor, smoke, traffic, vibration, or other impacts, or be hazardous because of the use or storage of materials, processes, products or wastes.

### **Section 17-6-5. Packaging.**

(a) Every package or unit of marijuana or marijuana product, distributed shall have a label or labels that state the following, as may be applicable:

(1) The name of the product.

(2) An identification and tracking number for the specific package or unit of marijuana, or marijuana product.

(3) The species or strain of the marijuana.

(4) Identification of the strength and dosage of the marijuana (within twelve months of the passage of this ordinance).

(5) A statement that the marijuana or marijuana product has been tested for safety and quality assurance and that the testing results, and chain of custody information is available by contacting the distribution facility (within twelve months of the passage of this ordinance).

(6) All edibles must be sold in child-resistant packaging that is commonly accepted in the cannabis industry.

(b) The following warning is placed in a conspicuous location on the package: “**For use by adults 18 years and older.** Smoking may be hazardous to the health of the user, and smoking by pregnant women may result in fetal injury, premature birth, and low birth weight. Further, ingestion of marijuana in any form may be hazardous to the health of the user and may impair the judgment of the user.”

(c) The following specific requirements for edible marijuana products:

- (1) List of all ingredients used to manufacture the edible marijuana product; which may include a list of any potential allergens contained within, or used in the manufacture of, the product.
- (2) A statement that the marijuana product, if perishable, must be refrigerated.
- (3) A product expiration date, for perishable marijuana products, upon which the product will no longer be fit for consumption, or a use-by-date, upon which the product will no longer be optimally fresh. Once a label with a use-by or expiration date has been affixed to a container of a marijuana product, it may not be altered in any way or have a new label affixed with a later use-by or expiration date.
- (4) All edibles must be sold in child-resistant packaging that is commonly accepted in the cannabis industry.

#### **Section 17-6-6. Electronic Verification System.**

- (a) Each distribution facility shall maintain an electronic verification system.
- (b) The electronic verification system must be able to monitor and report information, including, without limitation:
  - (1) For each person who holds a valid Registration card and who purchased marijuana from the distribution facility in the immediately preceding 60-day period;
  - (2) The number of the card;
  - (3) The date on which the card was issued;
  - (4) The date on which the card will expire;
  - (5) Verification of the identity of a person to whom marijuana or marijuana products are sold or otherwise distributed; and
  - (6) Such other information as the Cannabis Control Commission may require.
- (c) Nothing in this section prohibits more than one distribution facility from co-owning an electronic verification system in cooperation with another distribution facility, or sharing the information obtained therefrom.
- (d) A distribution facility must exercise reasonable care to ensure that the personal identifying information of persons who hold valid Registration cards, which is contained in an electronic verification system is encrypted, protected and not divulged for any purpose not specifically authorized by law.

#### **Section 17-6-7. Public Consumption Authorized.**

Individuals who purchase marijuana and marijuana products in accordance with this title may consume marijuana at tribally designated locations, whether indoor or outdoor provided that:

(a) if the age of the consumer is verified and individuals under the age of 18 are not allowed entrance to the public area.

## **CHAPTER 7 – TRANSPORTATION OF MARIJUANA**

### **Section 17-7-1. Transportation.**

Provided that appropriate in-transit security measures are taken; the delivery or transportation of marijuana or marijuana products between facilities and laboratories with respect to intertribal commerce.

### **Section 17-7-2. Shipping Containers.**

(a) Every marijuana business shall be responsible for sealing all shipping containers of marijuana or marijuana products immediately upon the conclusion of the safe and secure stuffing process and must keep a record of each seal number.

(b) Only management employees at a receiving facility or government officials having custody of a shipping container of marijuana or marijuana products, may break the seal for legitimate reasons.

### **Section 17-7-3. Transportation Security Program.**

(a) Every marijuana business shall establish a detailed Transportation Security Program approved by the Cannabis Control Commission, which shall include at a minimum the following:

- (1) Standards and procedures to enhance the physical security of shipping containers, including standards for seals and locks.
- (2) Standards and procedures for screening and evaluating shipping containers prior to transportation and upon delivery at the distribution facility.
- (3) Standards and procedures for securing shipping containers and monitoring that security while in transit.
- (4) Standards and procedures for allowing government officials to ensure and validate compliance with this program.
- (5) Any other measures the Cannabis Control Commission considers necessary to ensure the security and integrity of transporting marijuana or marijuana products.

### **Section 17-7-4. Transportation outside the reservation.**

Delivery or transportation of marijuana or marijuana products shall conform to applicable laws relating to the regulation of marijuana.

## **CHAPTER 8 – SECURITY, SITE MANAGEMENT AND INVENTORY CONTROL**

### **Section 17-8-1. Security and Site Management.**

(a) Every marijuana business shall provide adequate security for all facilities and laboratories, which shall include at a minimum the following:

(1) All employees shall be required to hold and properly display a current identification badge issued by the Tribe at all times. Proper display of the license badge shall consist of wearing the badge in a plainly visible manner, at or above the waist, and with the photo of the holder visible. The holder shall not alter, obscure, damage, or deface the badge in any manner.

(2) Security surveillance cameras shall be installed and maintained in good working condition to monitor the main entrance and exterior of all facilities and laboratories to discourage loitering, crime, illegal or nuisance activities. Security video shall be maintained for a minimum of seventy-two (72) hours.

(3) Professionally monitored robbery alarm and burglary alarm systems shall be installed and maintained in good working condition.

(4) Professionally monitored fire alarm and fire suppression systems shall be installed and maintained in good working condition.

(5) At all times, there shall be at least one licensed, uniformed security guard or a tribal police officer present and visible on the premises of all facilities and laboratories.

(6) All points of ingress and egress shall have commercial-grade, nonresidential door locks.

### **Section 17-8-2. Disturbances of the Peace.**

Every marijuana business shall take all reasonable steps to discourage and correct disturbances of peace, open public consumption of marijuana or alcohol, excessive pedestrian or vehicular traffic, illegal drug activity, harassment of passersby, excessive littering, excessive loitering, illegal parking, excessive loud noises, especially late at night or early in the morning hours, lewd conduct or police detentions and arrests.

### **Section 17-8-3. Inventory Control System.**

(a) Every marijuana business shall maintain an inventory control system.

(b) The inventory control system must be able to monitor and report information, including, without limitation:

(1) Insofar as is practicable, the chain of custody and current whereabouts, in real time, of marijuana from the point that it is harvested at a cultivation facility until it is sold at a

distribution facility and, if applicable, if it is processed at a facility for the production of marijuana products;

(2) A real time accounting of the total amount of product sold; and

(3) Such other information as the Cannabis Control Commission may require. Nothing in this section prohibits a cultivation facility, processing facility, or distribution facility from co-owning an inventory control system in cooperation with other facilities, or sharing the information obtained therefrom.

#### **Section 17-8-4. Audits.**

(a) Each marijuana business shall be prepared to provide an annual financial statement of every cultivation facility, processing facility and distribution facility using generally accepted accounting principles that are audited by an independent certified public accountant in conformity with generally accepted auditing standards.

(b) Every marijuana business shall undergo an annual health and sanitary audit of any facility by an independent consultant. The scope of the audit may include, but not limited to, whether each facility and laboratory is in compliance with the requirements set forth in this Title and other applicable health, sanitary or food handling laws, rules and regulations. Failure to perform the independent audit may result in suspension of operations until the completion of the independent audit and the implementation of any required remedial measures is made.

#### **Section 17-8-5. Training.**

All employees shall receive appropriate training for their intended duties to ensure understanding of rules and procedures regarding marijuana in compliance with this Title.

### **CHAPTER 9 – CANNABIS CONTROL COMMISSION**

#### **Section 17-9-1. Commission Establishment; Duration; Attributes.**

(a) The Tribe hereby establishes the “Cannabis Control Commission” as an instrumentality of the Tribe, and will hereafter be referred to as “the Commission.”

(b) The Commission is under the directive of the Cannabis Control Commission, and may fulfill any, and all obligations of the Cannabis Control Commission under this ordinance.

(c) In carrying out its purposes under this Ordinance, the Commission shall function as an arm of the Tribe.

(d) Composition; term of office.

(1) The Commission shall have five members, with one member being the Commission Chairperson. The Commission Chairperson shall be elected every four years by the members of the Commission.

(2) Each Commission member shall be appointed by the Cannabis Control Commission, and shall generally serve a four-year term, with one Commissioner of the Board servicing an initial two-year term.

(3) Four (4) members of the Commission must be enrolled members of the Rosebud Sioux Tribe. One member will be a non-RST enrolled member.

(4) No Commissioner shall be eligible for appointment to the Commission who has been convicted of a felony by a federal or state court. This shall also apply to misdemeanor convictions for theft, fraud or fraudulent misrepresentation, embezzlement, use or possession of an illegal drug or controlled substance, domestic abuse or a conviction for Class A or F offense in Rosebud Sioux Tribal Court.

(5) To prevent a conflict of interest a commissioner cannot operate a business of their own nor can their immediate family member.

(e) Removal; Due Process; and Vacancies

(1) The Cannabis Control Commission may remove a Commissioner from office before the expiration of the term of office for the following reasons: conviction of a felony, neglect of duty, malfeasance in office, misfeasance, misconduct in office, any conduct that threatens the honesty or integrity of the Commission or otherwise violates the letter or intent of this Ordinance or other applicable Tribal law, or for other good cause shown.

(2) Vacancies occurring on the Commission shall be filled within ninety (90) days in the same manner as the original appointment. A member may, in the discretion of the Cannabis Control Commission, serve after the expiration of his/her term of office until his/her successor has been appointed, unless the member has been removed for cause under subsection (1) above.

(f) Two members of the Commission shall constitute a quorum.

(g) The Commission shall meet at the call of the President or Cannabis Control Commission at a scheduled meeting date set by the Cannabis Control Commission.

(h) If the Commission shall not have at least three (3) individuals on it, the Cannabis Control Commission shall act as the Commission.

**Section 17-9-2. Sovereign Immunity.**

(a) The Commission shall enjoy all of the privileges and immunities of the Tribe, except as specifically limited by this Ordinance, including sovereign immunity from suit in the state, federal, or tribal court.

(b) The Commission shall have no authority to waive the sovereign immunity of the Tribe, the Commission, or any other Tribal entity.

(c) Nothing in this Ordinance shall be deemed or construed to be a waiver of the Commission's sovereign immunity from suit.

(d) Nothing in this Ordinance shall be deemed or construed as consent of the Commission to the jurisdiction of the United States, any state, or any other Tribe with regard to the business or affairs of the Commission.

(e) Notwithstanding any other provision herein, as an entity of the Tribe, the Commission's immunity from suit shall at all times be deemed waived for actions against the Commission initiated by the Cannabis Control Commission of the Tribe.

### **Section 17-9-3. Powers of the Commission.**

The Commission shall have the power and responsibility to:

(a) Enforce this Ordinance.

(b) Accept, review, approve, or disapprove any application for a license pursuant to this Ordinance, including: licenses for cultivating, processing, and distribution of marijuana grown pursuant to this Ordinance, and applications for employee licenses.

(c) Assess and evaluate the potential environmental impact of a marijuana business's proposed operations, as may be necessary.

(d) Impose any fees necessary to the regulation of the cultivation, processing, and distribution of marijuana grown, and collect any fees imposed by this Ordinance or the Commission.

(e) Conduct or arrange for audits of the marijuana business, as may be necessary.

(f) Conduct or arrange for background checks on applicants for employee licenses and determine their eligibility to be employed by licensed businesses operating.

(g) Adopt regulations to implement the provisions of this Ordinance, including for the assessment and collection of civil fines against any person(s) in violation of this Ordinance.

(h) To issue an order of temporary closure of a marijuana business in the event the Commission determines that immediate closure is necessary to protect public safety.

### **Section 17-9-4. Duties of Commission.**

The Commission:

(a) Shall monitor the cultivation, processing, and distribution of marijuana grown within the boundaries of the Tribe.

(b) Shall inspect and examine all premises located within the boundaries of the Tribe on which the cultivation, processing, and distribution of marijuana grown, where necessary.

(c) Keep accurate records of all applications for licensure, grants or denials of licenses, receipts of fees, distribution of fees and revenues to the Tribe, and other matters within the responsibility of the Commission.

(d) May demand access to and inspect, examine, photocopy, and audit all papers, books, and records respecting gross revenues of the cultivation, processing, and distribution of marijuana, conducted within the boundaries of the Tribe and any other matters necessary to carry out the duties of the Commission under this Ordinance;

(e) Shall promulgate such regulations and guidelines as it deems appropriate to implement the provisions of this Ordinance.

#### **Section 17-9-5. Limitation of Commission Powers.**

(a) The Commission shall not regulate the Tribe or any entities except with respect to the activities of cultivating, processing, and distributing marijuana.

(b) The Commission shall not regulate the Surplus Funds of the cultivation, processing, and distribution of marijuana once the Net Revenues have been distributed to the Tribe or to an entity of the Tribe utilizing funds.

(c) The Commission shall not require members of the Cannabis Control Commission to obtain an employee License from the Commission.

#### **Section 17-9-6. Compensation of the Commission.**

The members of the Commission shall each be paid an equal amount out of the Commission's operating budget at the rate set by the Marijuana Control Commission. If no action is taken by the Executive Committee, the compensation for Commission members shall remain the same as the previous year.

#### **Section 17-9-7. Quarterly Reports.**

The Commission shall provide a quarterly report to the RST Economic Development Committee summarizing the Commission's official actions, activities, investigative reports, and reports received from any marijuana business as it deems necessary to keep the Cannabis Control Commission fully informed as to the status of the Commission's activities.

#### **Section 17-9-8. Review of Decisions.**

(a) A person aggrieved by a decision of the Commission to deny, suspend, or revoke an employee license may seek the Cannabis Control Commission's review of such decision by filing a written petition for review with the entity the tribal council designates within thirty (30) calendar days of service of the written notice of decision. If a petition for reconsideration is not filed within such time, the Commission's decision shall be final.

(b) Following review and consideration of the petition for review, the Cannabis Control Commission may overturn the decision of the Commission, subject to such conditions as

it deems reasonable under the circumstances to protect the public health, safety, and welfare of the Tribe and its Tribal members, or the Cannabis Control Commission may affirm the decision of the Commission. The decision of the Cannabis Control Commission shall be final and not subject to judicial review.

## **CHAPTER 10 – MISCELLANEOUS PROVISIONS**

### **Section 17-10-1. Severability.**

The provisions of this Title are declared to be separate and severable. If the Tribal Court shall adjudge to be invalid or unconstitutional any clause, sentence, paragraph, section, article or part of this Title, such judgment or decree shall not affect, impair, invalidate or nullify the remainder of this Title, but the effect thereof shall be confined to the clause, sentence, paragraph, section, article or chapter of this Title as adjudged to be invalid or unconstitutional.

### **Section 17-10-2. Interpretation and Applicability.**

(a) No part of this Title shall be deemed to be in positive conflict with federal law as contained in the Controlled Substances Act, 21 U.S.C. section 800 et seq., nor to otherwise permit any activity that is prohibited under that Act or any other tribal, state or federal law, statute, rule or regulation.

(b) Nothing in this Title is intended, nor shall it be construed, to burden any defense to criminal prosecution otherwise afforded by tribal law.

(c) Nothing in this Title is intended, nor shall it be construed, to make legal any cultivation, transportation, sale, or other use of marijuana that is otherwise prohibited under tribal law.

### **Section 17-10-3. Renumbering and re-designation.**

Authority is given to the compiler of the laws of the Tribe to renumber, re-designate, or to cite the provisions of this Title as necessary for uniformity and accessibility.

### **Section 17-10-4. Effective Date.**

This Title shall be in full force and effect according to its terms upon adoption by the Rosebud Sioux Tribal Council.

### **Section 17-10-5. Violations.**

Any violation of this Title is subject to administrative, civil, or criminal penalties, in addition to being subject to other remedies provided by law, including but not limited to injunctive relief and revocation of the Cannabis Employee License.

### **Section 17-10-6. Indian Trader Designation Required.**

All business licensees, if not owned by the Tribe, are required to obtain an Indian Trader license as contemplated by the Code of Federal Regulations, Title 25 § 140.9, or by similar federal legislation as amended.

## **CHAPTER 11 – MEDICAL MARIJUANA**

### **Section 17-11-1. Chapter Purpose.**

The Tribe hereby develops this “Medical Marijuana” chapter to provide for the medical use of marijuana for qualifying patients, including minors. “Medical use” includes the use, distribution, and sale of marijuana to treat or alleviate medical conditions recommended by a patient’s practitioner(s).

### **Section 17-11-2. Qualifying Medical Condition.**

A qualifying medical condition for applicability of this chapter shall include:

(a) A chronic or debilitating disease or medical condition or its treatment that produces one or more of the following: anxiety, cachexia or wasting syndrome; severe, debilitating pain; severe nausea; seizures; or severe and persistent muscle spasms, including, those characteristic of multiple sclerosis; or

(b) Any condition that, in the opinion of a practitioner, a patient would benefit from the use of marijuana.

"Practitioner" is a physician who is licensed with authority to prescribe drugs to human, and/or a person who is licensed with authority to prescribe drugs to humans in the state of the patient’s residence

### **Section 17-11-3. Medical Registration Card Requirement; Application.**

(a) A medical registration card must be obtained before anyone may receive any marijuana under this Chapter.

(b) If the qualifying patient is unable to submit the information required of this chapter due to the person’s age or medical condition, the person responsible for making medical decisions for the qualifying patient may do so on behalf of the qualifying patient.

(c) Registration cards from other jurisdictions may be provided to the Tribe as a means of obtaining a tribal medical registration card if a card from the other jurisdiction is unexpired, and the individual can verify identification. A tribal medical registration card will then be issued to the individual.

(d) The Tribe shall issue registry identification cards to qualifying patients who submit the following, in accordance with rules promulgated by the Tribe:

- (1) A written certification issued by a practitioner within one year immediately preceding the date of an application;
- (2) The application or renewal fee;
- (3) The name, address, and date of birth of the qualifying patient, except that if the applicant is homeless, no address is required;
- (4) The name, address, and telephone number of the qualifying patient's practitioner;
- (5) The name, address, and date of birth of the designated caregiver, or designated caregivers, chosen by the qualifying patient;

**Section 17-11-4 ROSEBUD CANNABIS CONTROL COMMISSION VERIFICATION OF INFORMATION-ISSUANCE OF IDENTIFICATION CARD**

The Rosebud Cannabis Control Commission shall:

- (1) Verify the information contained in an application or renewal submitted pursuant to this Ordinance and approve or deny an application for renewal within fifteen days of receiving a completed application or renewal application;
- (2) Issue an identification card to a qualifying patient;
- (3) Enter the identification number into the dispensary verification system.

**Section 17-11-5 CONTENTS OF IDENTIFICATION CARDS.**

An identification card shall contain all of the following:

- (1) The name of the cardholder;
- (2) The date of issuance and expiration date of the identification card;
- (3) A random ten-digit alphanumeric identification number, containing at least four numbers at least four letters, that is unique to the cardholder;
- (4) The phone number or website address where the card can be verified.

**Section 17-11-6. Grounds for Denial or Nonrenewal of Qualifying Patient’s Identification Card.**

The Rosebud Cannabis Control Commission may deny an application or renewal of a applicant’s registry identification card only if the applicant:

- (1) Does not provide the required information, fee, or materials;
- (2) Does not meet the requirement to obtain an identification card;
- (3) Provided false information.

**Section 17-11-7. Denial of a Medical Registration Card, Written Notice Required.**

The Tribe shall give written notice to the applicant of the reason for denying a registry identification card to the applicant or to the applicant’s designated caregiver. Denial of an application or renewal under this chapter may be administratively appealed to the Cannabis Control Commission for its review and final determination.

**Section 17-11-8. CONFIDENTIAL LIST-PERSONAL INFORMATION**

The Rosebud Cannabis Control Commission shall maintain in a secure location a confidential list of:

- 1. The name, address, phone number, and identification card number of each person to whom the Commission has issued an identification card; and
- 2. The list may not be combined or linked with in any manner with any other list or database, nor may it be used for any purpose not provided for in this Ordinance.